

Message Text

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FM SECSTATE WASHDC

TO USMISSION USUN NEW YORK IMMEDIATE

INFO AMEMBASSY ADDIS ABABA

AMEMBASSY LONDON

AMEMBASSY LUSAKA

AMEMBASSY MAPUTO

AMEMBASSY PARIS

AMEMBASSY PRETORIA

AMCONSUL CAPE TOWN

C O N F I D E N T I A L STATE 062613

EXDIS, CAPETOWN FOR EMBASSY

E.O. 11652: GDS

TAGS: PFOR, UNSC, RH, MZ

SUBJECT:MOZAMBIQUE IN THE SECURITY COUNCIL

REF: A) USUN 963; B) USUN 964; C) MAPUTO 218

1. MEETING OF SECURITY COUNCIL BEGINNING MARCH 16 TO HEAR
MOZAMBIQUE'S APPEAL FOR ASSISTANCE TO MEET EMERGENCY NEEDS
ARISING FROM ITS IMPOSITION OF ECONOMIC SANCTIONS ON
RHODESIA, OFFERS AN OPPORTUNITY TO ACHIEVE SEVERAL
OBJECTIVES, AND IF CONDUCTED WITH MODERATION:

-- IT CAN SERVE FURTHER TO PERSUADE RHODESIAN MINORITY

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GOVERNMENT THAT IT IS TOTALLY ISOLATED AND THAT IT HAS NO

PEACEFUL ALTERNATIVE TO REACHING AN ACCOMMODATION WITH AFRICAN MAJORITY.

-- IT CAN DEMONSTRATE TO MOZAMBIQUE GOVERNMENT AND OTHERS THAT POLITICAL SUPPORT AND ECONOMIC ASSISTANCE CAN BE AVAILABLE FROM THE WEST.

-- IT CAN PROVIDE AN OPPORTUNITY FOR THE US AND OTHERS TO MAKE CLEAR TO MOZAMBIQUE THAT OUR SUPPORT IS NOT UNQUALIFIED AND IS BASED ON THE ASSUMPTION THAT CUBAN COMBAT FORCES WILL NOT BE INTRODUCED INTO THE RHODESIAN SITUATION BY MOZAMBIQUE AND OTHER COUNTRIES.

2. TANZANIAN DRAFT (REFTEL A), WHILE SUSCEPTIBLE TO IMPROVEMENT PER MISSION'S COMMENTS, CONFINES ITSELF TO FAIRLY LIMITED GOALS. IT DOES NOT, FOR EXAMPLE, SEEK TO HAVE THE SECURITY COUNCIL ACKNOWLEDGE AND ACT UPON CHARGES OF RHODESIAN RAIDS WITHIN MOZAMBIQUE OR CALL FOR SUPPORT TO MOZAMBIQUE IN SUCH A CONTEXT. FOR THE COUNCIL, WITHOUT EVIDENCE, TO IDENTIFY ITSELF WITH SUCH CLAIMS WOULD LAY THE BASIS FOR ARMED RETALIATION BY MOZAMBIQUE AND, PERHAPS, JUSTIFICATION FOR INTERVENTION BY CUBAN FORCES.

3. FYI: BEYOND THAT, TO REALIZE OUR OBJECTIVES, IT IS IMPORTANT THAT MOZAMBIQUE UNDERSTAND OUR POSITION AND THAT OTHER WESTERN GOVERNMENTS -- ESPECIALLY THE UK -- ADOPT A ROUGHLY COMPARABLE COURSE. ACCORDINGLY, ASSISTANT SECRETARY SCHAUFELER PLANS AN MEETING WITH FOREIGN MINISTER CHISSANO TO SUMMARIZE FOR HIM OUR VIEWS AS CONTAINED PARA 2 ABOVE. RECALLING TO HIM HIS REMARKS (PARA 2 REFTEL C) REGARDING FOREIGN TROOPS IN MOZAMBIQUE, SCHAUFELER WILL MAKE THE FOLLOWING POINTS ORALLY:

A) WE HAVE TAKEN NOTE OF CHISSANO'S STATEMENT TO CHARGE CARSON IN MAPUTO THAT THERE ARE NO FOREIGN TROOPS IN RHODESIA NOW AND THAT HE EXPECTED THERE WOULD BE NONE IN THE FUTURE. FURTHER, WE FULLY ENDORSE HIS STATEMENTS THAT MOZAMBIQUE DOES NOT WANT ANOTHER ANGOLA IN AFRICA AND THAT THE RHODESIAN PROBLEM SHOULD BE SOLVED BY CONFIDENTIAL

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RHODESIANS THEMSELVES.

B) THE UNITED STATES SHARES THESE VIEWS WITH MOZAMBIQUE AND ATTACHES IMPORTANCE TO THEM.

C) THE UNITED STATES THUS IS PREPARED TO CONSIDER SYMPATHETICALLY GRANTING ASSISTANCE TO MOZAMBIQUE, DIRECTLY OR THROUGH THE UN, TO HELP OFFSET THE COST TO

MOZAMBIQUE OF ENFORCING SANCTIONS SO LONG AS THE
MOZAMBIQUE POSITION AS CITED IN 3.A. ABOVE DOES NOT
CHANGE.

4. SCHAUFELLE WILL MAKE FOREGOING PRESENTATIONS WITHOUT
REQUIRING ANY FURTHER REITERATION BY CHISSANO OF HIS
VIEWS PRIVATELY OR PUBLICLY, ALTHOUGH EITHER WOULD BE
WELCOMED. IF HE INQUIRES FURTHER ABOUT US ATTITUDE
TOWARD THE SMITH REGIME, OR TOWARD ITS CLAIMED INCURSIONS
INTO MOZAMBIQUE, SCHAUFELLE PLANS TO COMMENT THAT WE
WISH TO ENCOURAGE SMITH TO AGREE TO A NEGOTIATED
SETTLEMENT ACCEPTABLE TO THE AFRICAN MAJORITY AND THUS
TO SOLVE THE RHODESIAN PROBLEM BY PEACEFUL MEANS.
END FYI.

5. AS A FURTHER STEP, SCHAUFELLE (OR USUN, DEPENDING
UPON TIMING AND CIRCUMSTANCE) WILL:

A) DESCRIBE FOREGOING APPROACH TO UKUN AND ASK THAT UK
ADOPT SIMILAR POSTURE WITH RESPECT TO ASSISTANCE TO
MOZAMBIQUE. HE WILL INDICATE TO UKUN THAT WE WOULD
WELCOME COMPARABLE APPROACH BOTH BY COMMONWEALTH AND
BY EUROPEANS (INCLUDING EC-9, SWEDES, NORWEGIANS AND
OTHERS). HE WILL OFFER TO ASSIST UK IN GATHERING
SUPPORT TO THE EXTENT THIS WOULD NOT BE COUNTER-
PRODUCTIVE.

B) APPROACH THE CHINESE AND CONVEY BROAD OUTLINES
OF OUR VIEWS, LARGELY RESTRICTING PRESENTATION TO
PARA 2 ABOVE, BUT ALSO SKETCHING THRUST OF PRESENTATION
TO CHISSANO. HE WILL ESPECIALLY STRESS IMPORTANCE WE
ATTACH TO RESOLUTION NOT INCLUDING LANGUAGE REGARDING
RHODESIAN INCURSIONS WHICH COULD BE USED AS EXCUSE FOR
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INTRODUCTION OF CUBAN COMBAT FORCES AND SOVIET HEAVY
EQUIPMENT. KISSINGER

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